

CITY OF BOULDER CITY COUNCIL AGENDA ITEM

MEETING DATE: August 3, 2023

AGENDA TITLE: Call up consideration of a Site Review Amendment to amend The Orchard PUD to expand the property at 1576 Hawthorn Ave. to include adjacent common area. Reviewed under case no. LUR2022-00024.

Applicant: Thomas Bender

Owners: Thomas and Holly Bender (Owners of Lot 6, The Orchard) and The

Orchard, Inc. (Owners of Common Area, The Orchard)

REQUESTING DEPARTMENT / PRESENTERS

Nuria Rivera-Vandermyde, City Manager Brad Mueller, Planning & Development Services Director Charles Ferro, Senior Development Planning Manager Chandler Van Schaack, Principal Planner

EXECUTIVE SUMMARY

The purpose of this item is for the City Council to consider whether to call up the Planning Board's decision on an application for Site Review Amendment to amend The Orchard PUD to expand the property at 1576 Hawthorn Ave. to include adjacent common area. On July 18, 2023, the Planning Board held a public hearing and approved with conditions the application by a unanimous vote (6-0) (L. Smith absent). The Planning Board decision is subject to a 30-day City Council call up period which concludes on August 17, 2023. City Council is scheduled to consider this application for call-up at its meeting on **August 3**, **2023**.

The staff memorandum to Planning Board, recorded video, and the applicant's submittal materials along with other related background materials are available in the <u>city archives</u> <u>for Planning Board, July 18, 2023.</u> The applicant's plan set and written statement is provided in **Attachment A**. The recorded video from the hearing can be found <u>here</u> (item begins at 7 minutes into the video).

REVIEW PROCESS

The purpose of this item is for the City Council to consider whether to call up the above-referenced application for review and comment at a public hearing.

A Site Review Amendment is required because the proposal alters the intent of the original PUD approval, which was to provide a shared play area under common ownership for use by PUD residents. Site Review Amendments are subject to the Site Review criteria in Section 9-2-14(h), B.R.C. 1981. Per Section 9-2-14(g), B.R.C 1981, Site Review Amendments are subject to call up by the Planning Board. Because this item was called up by the Planning Board at their May 16, 2023 hearing, a public hearing before the Planning Board was required. Per Section 9-4-4(c), B.R.C. 1981, the Planning Board decision is subject to City Council call-up within 30 days.

COMMUNITY SUSTAINABILITY ASSESSMENTS AND IMPACTS

- Economic: None identified.
- Environmental: None identified.
- Social: None identified.

OTHER IMPACTS

- **Fiscal:** No fiscal impacts are anticipated.
- **Staff time:** The application was reviewed under standard staff review time.

BOARD AND COMMISSION FEEDBACK

At the public hearing on July 18, 2023, the Planning Board held a quasi-judicial hearing to review the proposed Site Review Amendment application described above. Following a public hearing the Planning Board approved with conditions the applications by a unanimous vote (6-0) (L. Smith absent) with the following motion:

On a motion by M. McIntyre and seconded by m. Robles, the Planning Board voted 6-0 (L. Smith absent) to approve Site Review Amendment no. LUR2022-00024 incorporating the staff memorandum, including its attachments, as findings of fact and subject to the recommended conditions of approval.

At the hearing, the Planning Board listened to presentations from staff and the applicant, and asked questions of each. There were no public comments on the item. The board discussed whether the proposal meets the Site Review criteria. Ultimately, the Planning Board approved the application. The disposition of approval can be found in **Attachment A**. Refer to **Attachment D** for the draft meeting minutes from the Planning Board meeting.

PUBLIC FEEDBACK

Required public notice was given in the form of written notification mailed to all property owners within 600 feet of the subject property, and a sign posted on the property for at least 10 days. All notice requirements of Section 9-4-2, B.R.C. 1981 have been met. In response to the public notice, staff received no inquiries from neighboring property owners.

BACKGROUND & ANALYSIS

The staff memorandum to Planning Board that includes staff analysis and the applicant's submittal materials are available on the <u>Records Archive for Planning Board</u>.

MATRIX OF OPTIONS

The City Council may call up the Site Review Amendment application within thirty days of the Planning Board's review. Any application that it calls up, the City Council will review at a public meeting within sixty days of the call-up vote, or within such other time as the city and the applicant mutually agree. The City Council is scheduled to consider this application for call-up at its meeting on **August 3, 2023**.

ATTACHMENTS

Attachment A: Planning Board Notice of Disposition dated July 18, 2023

Attachment B: Submittal Materials

Attachment C: Staff Analysis of Review Criteria

Attachment D: July 18, 2023 Draft Planning Board Minutes



CITY OF BOULDER PLANNING BOARD NOTICE OF DISPOSITION

You are hereby advised that on July 18, 2023 the following action was taken by the Planning Board based on the standards and criteria of the Land Use Regulations as set forth in Chapter 9-2, B.R.C.1981, as applied to the proposed development.

ACTION: APPROVED WITH CONDITIONS

PROJECT NAME: THE ORCHARD PUD SITE REVIEW AMENDMENT

DESCRIPTION: Site Review to amend The Orchard PUD to expand the property at 1576 Hawthorn

Avenue to include adjacent common area.

LOCATION: 1576 HAWTHORN AVENUE

LEGAL DESCRIPTION: LOT 6, THE ORCHARD, CITY OF BOULDER, COUNTY OF BOULDER, STATE OF

COLORADO, TOGETHER WITH ADJACENT COMMON AREA, THE ORCHARD,

CITY OF BOULDER, COUNTY OF BOULDER, STATE OF COLORADO

APPLICANT: Thomas B. Bender Jr.

OWNERS: Thomas B. Bender Jr. and Holly W. Bender (Lot 6, The Orchard)

The Orchard, Inc. (Common Area, The Orchard)

APPLICATION: Site Review Amendment, LUR2022-00024

ZONING: Residential - Low 2 (RL-2)
CASE MANAGER: Chandler Van Schaack

VESTED PROPERTY RIGHT: No; the owner has waived the opportunity to create such right under Section 9-2-

20, B.R.C. 1981.

APPROVED MODIFICATIONS FROM THE LAND USE REGULATIONS: None

This decision may be called up by the City Council on or before **Aug. 17, 2023**. If no call-up occurs, the decision is deemed final on **Aug. 18, 2023**.

FOR CONDITIONS OF APPROVAL SEE THE FOLLOWING PAGES OF THIS DISPOSITION.

IN ORDER FOR A BUILDING PERMIT APPLICATION TO BE PROCESSED FOR THIS PROJECT, A SIGNED DEVELOPMENT AGREEMENT AND SIGNED FINAL PLANS MUST BE SUBMITTED TO THE PLANNING DEPARTMENT WITH DISPOSITION CONDITIONS AS APPROVED SHOWN ON THE FINAL PLANS. IF THE DEVELOPMENT AGREEMENT IS NOT SIGNED WITHIN NINETY (90) DAYS OF THE FINAL DECISION DATE, THE PLANNING BOARD APPROVAL AUTOMATICALLY EXPIRES.

Pursuant to Section 9-2-12 of the Land Use Regulations (Boulder Revised Code, 1981), the Applicant must begin and substantially complete the approved development within three years from the date of final approval or in compliance with the phasing plan if one was approved. Failure to "substantially complete" (as defined in Section 9-2-12) the development

Physical Address 1739 Broadway, Third Floor Boulder CO 80302 Mailing Address PO Box 791 Boulder CO 80306-0791

BoulderPlanDevelop.net plandevelop@bouldercolorado.gov P: 303-441-1880 F: 303-441-4241 within three years or in compliance with the phasing plan, if one was approved, shall cause this development approval to expire.

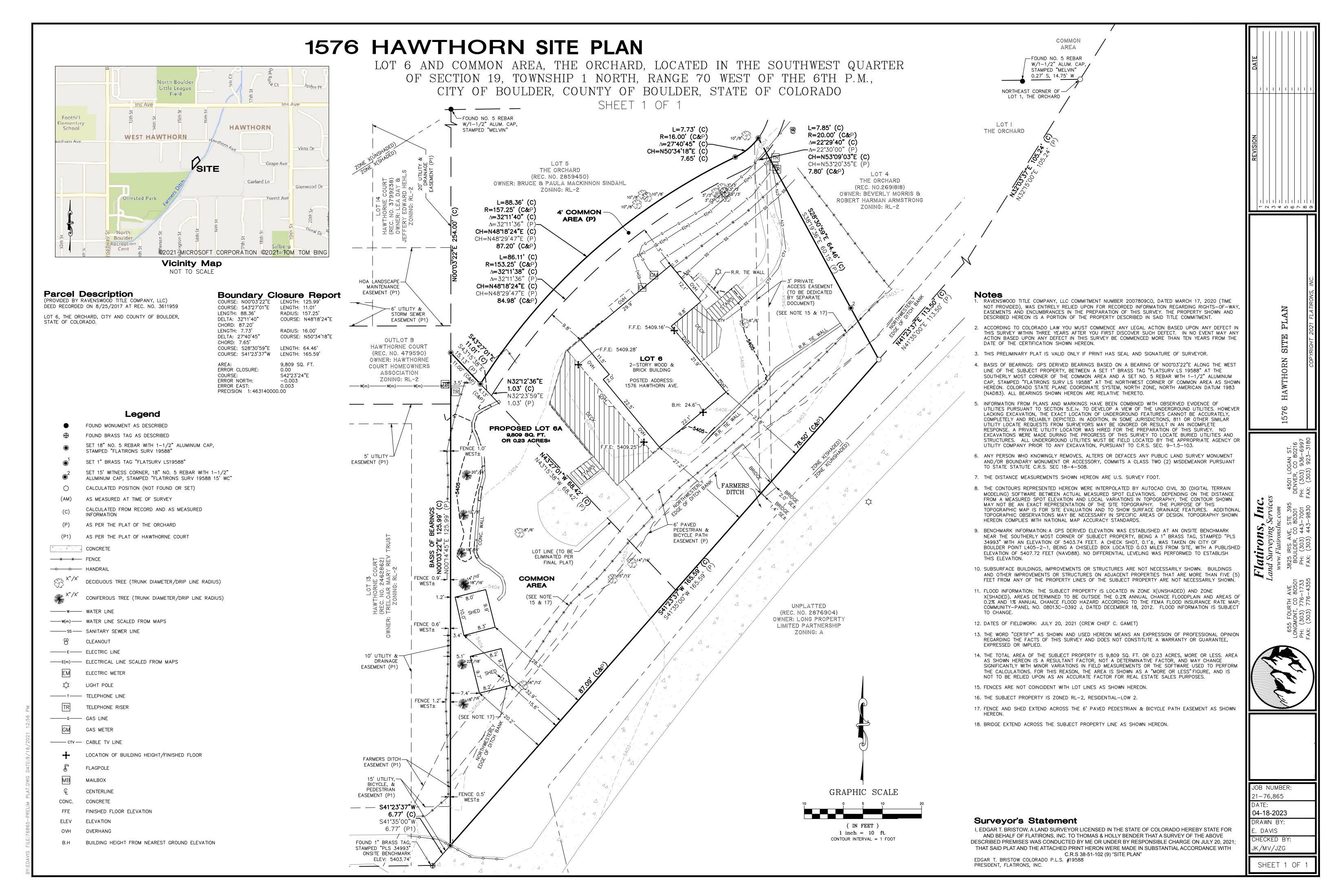
On July 18, 2023, the Planning Board approved the request with the following motion:

On a motion by **M. McIntyre** and seconded by **ml Robles**, the Boulder Planning Board voted 6-0 (**L. Smith** absent) to approve Site Review application #LUR2022-00024, adopting the staff memorandum as findings of fact, including the attached analysis of review criteria and subject to the recommended conditions of approval.

CONDITIONS OF APPROVAL

- 1. The Applicant shall ensure that the **development shall be in compliance with all plans prepared by the Applicant** on April 18, 2023, on file in the City of Boulder Planning Department, except to the extent that the development may be modified by the conditions of this approval.
- 2. The Applicant shall **comply with all previous conditions** contained in any previous approvals, except to the extent that any previous conditions may be modified by this approval, including, but not limited to, the following:
 - a) The Orchard PUD (#P-72-18).
 - b) The Subdivision Agreement recorded on May 26, 1973 at Film 812, Reception No.059810.
- 3. Prior to a subdivision approval, the Applicant shall submit an application for and **obtain a revocable permit** pursuant to Section 8-6-6, B.R.C. 1981, for the existing encroachments, as shown on the plans prepared by the Applicant on April 18, 2023, that project into the existing 6-foot wide pedestrian & bicycle path easement.
- 4. Within 360 days of the date of this approval, the Applicant **shall submit for and receive approval of a subdivision process** pursuant to the requirements of Chapter 9-12, "Subdivision," B.R.C. 1981, that consolidates Lot 6, The Orchard, City of Boulder, County of Boulder, State of Colorado, and the portion of the Common Area, The Orchard, City of Boulder, County of Boulder, State of Colorado, that is adjacent to Lot 6 into one new Lot 6A, as shown on the plans prepared by the Applicant on April 18, 2023.

By:		
•	Brad Mueller, Secretary of the Planning Board	



Item 4B - 1576 Hawthorn 6

CRITERIA CHECKLIST AND COMMENT FORM

LUR2022-00024 1576 Hawthorn Ave. SITE REVIEW SECTION 9-2-14

(h) Criteria for Review: No site review application shall be approved unless the approving agency finds that:

(1) Boulder Valley Comprehensive Plan:

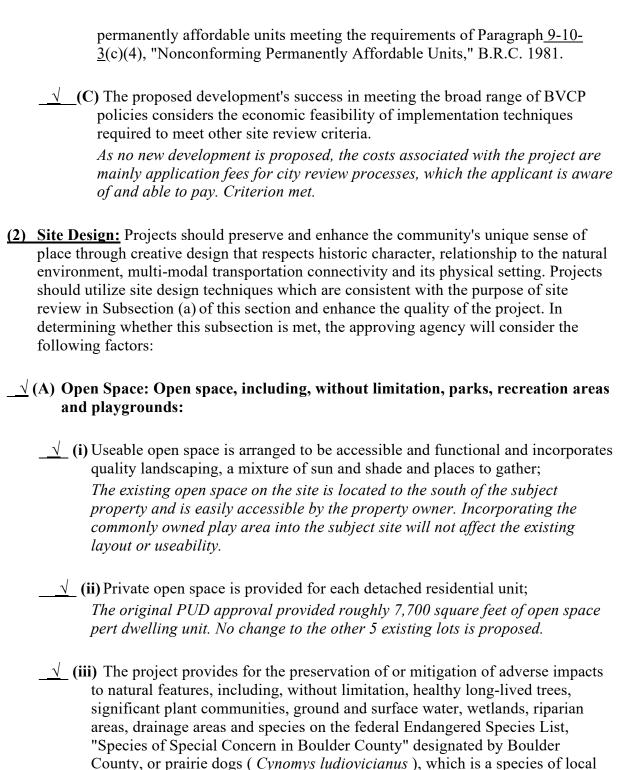
 $\sqrt{}$ (A) The proposed site plan is consistent with the land use map and the service area map and, on balance, the policies of the Boulder Valley Comprehensive Plan.

The proposal is to amend The Orchard PUD to expand the property at 1576 Hawthorn Ave to include adjacent common area that the HOA no longer wishes to own or maintain. The proposed project amends the existing PUD site plan to consolidate Lot 6 of the Orchard PUD (1576 Hawthorn) and the portion of the PUD Common Area that is adjacent to Lot 6 into one new Lot 6A. No changes to the existing single-family residence or existing accessory structures are proposed, and the other property owners within the PUD have all granted their permission for the proposed lot consolidation. The BVCP Land Use Designation for the site is Low Density Residential (LR), and the existing RL-2 zoning is consistent with that designation. The existing home and property comply with RL-2 zoning requirements and will continue to comply with RL-2 zoning following the proposed PUD amendment. Criterion met.

√ (B) The proposed development shall not exceed the maximum density associated with
the Boulder Valley Comprehensive Plan residential land use designation.
Additionally, if the density of existing residential development within a three-hundred-foot area surrounding the site is at or exceeds the density permitted in the
Boulder Valley Comprehensive Plan, then the maximum density permitted on the
site shall not exceed the lesser of:

The existing development includes 6 homes within a total PUD area of roughly 60,445 square feet (1.38 acres), for a net density of 4.3 units per acre, which is well within the anticipated density in the BVCP. The proposed amendment does not affect the existing density or size of the PUD. Criterion met.

- N/A (i)The density permitted in the Boulder Valley Comprehensive Plan, or
- <u>N/A</u> (ii) The maximum number of units that could be placed on the site without waiving or varying any of the requirements of Chapter 9-8, "Intensity Standards," B.R.C. 1981, except as permitted for building sites with

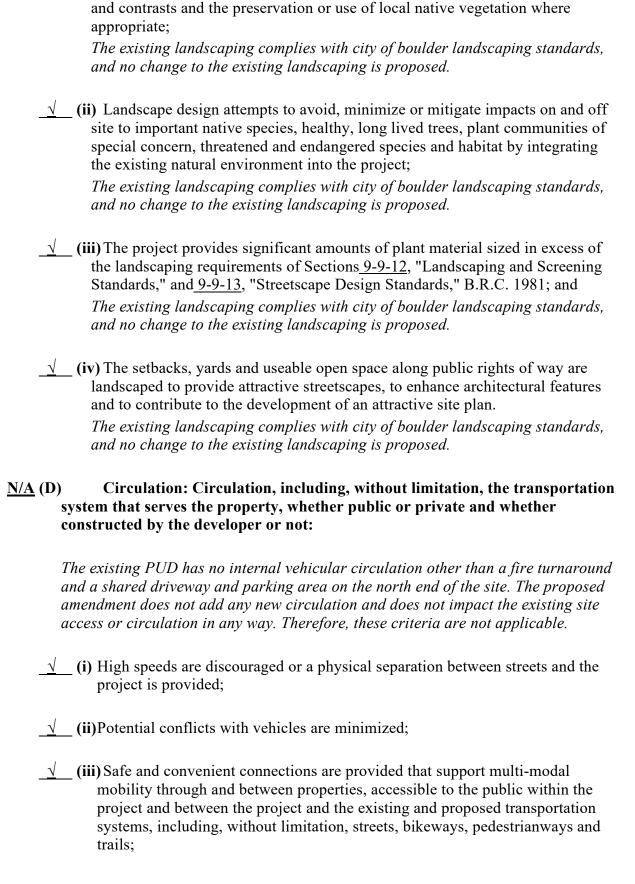


concern, and their habitat:

natural features will remain unaffected.

The project does not include any new development, and as such, all existing

<u>$$</u> (iv) The open space provides a relief to the density, both within the project and from surrounding development;
The existing open space will remain unchanged. The only change will be in the ownership of the open space area adjacent to the project site, which will go from common ownership to private ownership.
The existing commonly owned play area was intended as recreational open space; however, it was never used as such due to its location at the far southern end of the PUD, and over the years became essentially an extension to the project site's back yard. The proposed amendment will therefore formalize the historic use of the open space area by making it part og the property that it has historically served.
$\sqrt{}$ (vi) The open space provides a buffer to protect sensitive environmental features and natural areas; and
The open space provides a buffer between the development and the adjacent famer's ditch.
(vii) If possible, open space is linked to an area- or city-wide system.
There is an existing pathway that runs adjacent to the farmer's ditch and is easily accessible by PUD residents. No change to this condition is proposed.
N/A (B) Open Space in Mixed Use Developments (Developments That Contain a Mix of Residential and Nonresidential Uses):
N/A (i) The open space provides for a balance of private and shared areas for the residential uses and common open space that is available for use by both the residential and nonresidential uses that will meet the needs of the anticipated residents, occupants, tenants and visitors of the property; and
<u>N/A</u> (ii) The open space provides active areas and passive areas that will meet the needs of the anticipated residents, occupants, tenants and visitors of the property and are compatible with the surrounding area or an adopted plan for the area.
(C) Landscaping:
<u>$$</u> (i) The project provides for aesthetic enhancement and a variety of plant and hard surface materials, and the selection of materials provides for a variety of colors



(iv) Alternatives to the automobile are promoted by incorporating site design techniques, land use patterns and supporting infrastructure that supports and encourages walking, biking and other alternatives to the single-occupant vehicle;
(v) Where practical and beneficial, a significant shift away from single-occupant vehicle use to alternate modes is promoted through the use of travel demand management techniques;
(vi) On-site facilities for external linkage are provided with other modes of transportation, where applicable;
(vii) The amount of land devoted to the street system is minimized; and
<u>√</u> (viii) The project is designed for the types of traffic expected, including, without limitation, automobiles, bicycles and pedestrians, and provides safety, separation from living areas and control of noise and exhaust.
$\underline{\hspace{0.1cm}\sqrt{\hspace{0.1cm}}}$ (E) Parking:
As is the case with the above criteria pertaining to circulation, the existing PUD includes parking for the residents,, and no change to the existing parking is required or proposed. The existing PUD meets these criteria and will continue to meet these criteria following the proposed amendment.
 _√ (i) The project incorporates into the design of parking areas measures to provide safety, convenience and separation of pedestrian movements from vehicular movements;
$\underline{}$ (ii) The design of parking areas makes efficient use of the land and uses the minimum amount of land necessary to meet the parking needs of the project;
$\underline{}$ (iii) Parking areas and lighting are designed to reduce the visual impact on the project, adjacent properties and adjacent streets; and
<u>√</u> (iv) Parking areas utilize landscaping materials to provide shade in excess of the requirements in Subsection 9-9-6(d), and Section 9-9-14, "Parking Lot Landscaping Standards," B.R.C. 1981.
$\frac{}{}$ (F) Building Design, Livability and Relationship to the Existing or Proposed Surrounding Area:

No new buildings are proposed as part of this amendment, and no changes to existing buildings or site are proposed. The proposed amendment does not trigger any building code requirements or other city requirements that would affect the design of the existing buildings; therefore, staff finds that these criteria are already being met per the 1972 PUD approval and that this amendment will not change the PUD's consistency with these criteria.

✓ (i) The building height, mass, scale, orientation, architecture and configuration are compatible with the existing character of the area or the character established by adopted

$\underline{}$ (i) The building height, mass, scale, orientation, architecture and configuration are compatible with the existing character of the area or the character established by adopted design guidelines or plans for the area;
√ (ii) The height of buildings is in general proportion to the height of existing buildings and the proposed or projected heights of approved buildings or approved plans or design guidelines for the immediate area;
(iii) The orientation of buildings minimizes shadows on and blocking of views from adjacent properties;
<u>$$</u> (iv) If the character of the area is identifiable, the project is made compatible by the appropriate use of color, materials, landscaping, signs and lighting;
v) Projects are designed to a human scale and promote a safe and vibrant pedestrian experience through the location of building frontages along public streets, plazas, sidewalks and paths, and through the use of building elements, design details and landscape materials that include, without limitation, the location of entrances and windows, and the creation of transparency and activity at the pedestrian level;
(vi) To the extent practical, the project provides public amenities and planned public facilities;
(ix) A lighting plan is provided which augments security, energy conservation, safety and aesthetics;

- √ (xi) The project incorporates the natural environment into the design and avoids, minimizes or mitigates impacts to natural systems;
 √ (xi) Buildings minimize or mitigate energy use; support on-site renewable energy generation and/or energy management systems; construction wastes are minimized; the project mitigates urban heat island effects; and the project reasonably mitigates or minimizes water use and impacts on water quality;
 √ (xii) Exteriors of buildings present a sense of permanence through the use of authentic materials such as stone, brick, wood, metal or similar products and building material detailing;
 √ (xiii) Cut and fill are minimized on the site, the design of buildings conforms to the natural contours of the land, and the site design minimizes erosion, slope instability, landslide, mudflow or subsidence, and minimizes the potential threat to property caused by geological hazards;
- <u>N/A</u> (xiv)In the urbanizing areas along the Boulder Valley Comprehensive Plan boundaries between Area II and Area III, the building and site design provide for a well-defined urban edge; and
- <u>N/A</u> (xv) In the urbanizing areas located on the major streets shown on the map in Appendix A to this title near the Boulder Valley Comprehensive Plan boundaries between Area II and Area III, the buildings and site design establish a sense of entry and arrival to the City by creating a defined urban edge and a transition between rural and urban areas.
- N/A(G) Solar Siting and Construction: For the purpose of ensuring the maximum potential for utilization of solar energy in the City, all applicants for residential site reviews shall place streets, lots, open spaces and buildings so as to maximize the potential for the use of solar energy in accordance with the following solar siting criteria:

No new buildings are proposed as part of this amendment; therefore, these criteria do not apply.

<u>N/A(H)</u> Additional Criteria for Poles Above the Permitted Height: No site review application for a pole above the permitted height will be approved unless the approving agency finds all of the following:

Not applicable, as the existing PUD does not include any poles over the permitted height and the proposed amendment does not include any new poles.

N/A(I) Land Use Intensity Modifications:

Not applicable, as the existing PUD was not granted any land use intensity modifications and the proposed amendment does not include any new land use intensity modifications.

<u>N/A(J)</u>Additional Criteria for Floor Area Ratio Increase for Buildings in the BR-1 District:

Not applicable, as the site is not within BR-1 and is not requesting a floor area ratio increase.

N/A(K) Additional Criteria for Parking Reductions: The off-street parking requirements of <u>Section 9-9-6</u>, "Parking Standards," B.R.C. 1981, may be modified as follows:

Not applicable, as no parking reduction is being requested and no changes to the existing parking are proposed.

N/A(L) Additional Criteria for Off-Site Parking: The parking required under <u>Section</u> 9-9-6, "Parking Standards," B.R.C. 1981, may be located on a separate lot if the following conditions are met:

Not applicable, as no changes to the existing parking are proposed.

CITY OF BOULDER PLANNING BOARD ACTION MINUTES July 18, 2023 Virtual Meeting

A permanent set of these minutes and a tape recording (maintained for a period of seven years) are retained in Central Records (telephone: 303-441-3043). Minutes and streaming audio are also available on the web at: http://www.bouldercolorado.gov/

PLANNING BOARD MEMBERS PRESENT:

Jorge Boone Kurt Nordback Laura Kaplan Mark McIntyre Sarah Silver, Chair ml Robles

PLANNING BOARD MEMBERS ABSENT:

Lisa Smith

STAFF PRESENT:

Brad Mueller, Planning & Development Services Director Charles Ferro, Planning Senior Manager Devin Saunders, Board Specialist Vivian Castro-Wooldridge, Planning Engagement Strategist Chandler Van Schaack, Principal Planner Alison Blaine, Senior City Planner Shannon Moeller, Planning Manager

1. CALL TO ORDER

Chair, S. Silver, declared a quorum at 6:00 p.m. and the following business was conducted.

2. APPROVAL OF MINUTES

On a motion by S. Silver and seconded by XX, the Planning Board voted 6-0 (L. Smith absent) to approve the June 20, 2023 Planning Board minutes as amended.

3. PUBLIC PARTICIPATION

- 1. No one spoke
- 4. DISCUSSION OF DISPOSITIONS, PLANNING BOARD CALL-UPS / CONTINUATIONS

- **A.** CALL UP ITEM: The Registry Boutique Hotel Use Review (LUR2020-00005): Use Review for a proposed thirty-seven (37) room boutique hotel located at 1111 Spruce St in the Downtown-2 (DT-2) zoning district.
- **B.** CALL UP ITEM: Use Review for restaurant uses with rooftop and ground-level outdoor dining at 1346 Pearl Street in the building formerly occupied by Lazy Dog Sports Bar & Grill for new restaurants SkinnyFATS and Cheba Hut.

These items were not called up

5. PUBLIC HEARING ITEMS

A. AGENDA TITLE: Public Hearing for 1576 Hawthorn Site Review Amendment (LUR2022- 00058).

Staff Presentation:

- **C. Ferro** introduced the item.
- C. Van Schaack presented the item to the board.

Applicant Presentation:

T. Bender presented the item to the board.

Board Ouestions:

C. Van Schaack answered questions from the board.

Public Hearing:

1) No one spoke

Board Comments:

<u>Key Issue #1:</u> Is the proposed project consistent with the Site Review Criteria of the Land Use Code section 9-2-14(h) including findings related to consistency with the BVCP policies?

K. Nordback noted concerns about losing possible pedestrian access and the XX, and raised concerns with property size increase...

On a motion by **M. McIntyre** and seconded by **ml Robles**, the Boulder Planning Board voted 6-0 (**L. Smith** absent) to approve Site Review application #LUR2022-00024, adopting the staff memorandum as findings of fact, including the attached analysis of review criteria.

B. AGENDA TITLE: Public Hearing for 4910 and 4920 Nautilus Court North (Avery Brewing) Review for a 7,062-sf patio expansion with associated landscape improvements.

Staff Presentation:

C. Ferro introduced the item.

C. Van Schaack presented the item to the board.

Board Ouestions:

C. Van Schaack answered questions from the board.

Public Hearing:

1) Lynn Segal

Board Comments:

<u>Key Issue #1:</u> Is the proposed project consistent with the Use Review Criteria of the Land Use Code section 9-2-15(e) including findings related to the use being reasonably compatible with and having minimal negative impact on the use of nearby properties?

S. Silver thanked staff for the extra effort on this and noted that the extra information addressed her concerns. Subject to the recommended conditions of approval provided in the staff memorandum

On a motion by **S. Silver** and seconded by **L. Kaplan**, the Boulder Planning Board voted 6-0 (L. Smith absent) to approve Use Review application #LUR2022-00028, subject to the recommended conditions of approval provided in the staff memorandum, and adopting the staff memorandum as findings of fact, including the attached analysis of review criteria.

6. ADDITIONAL MATTERS FROM THE PLANNING BOARD, PLANNING DIRECTOR, AND CITY ATTORNEY

C. Ferro discussed the possibility of a retreat for the board. M. McIntyre and K. Nordback will meet with D. Saunders to organize an agenda and date.

L. Kaplan briefed the board on the latest happenings with the Airport Community Conversation Process. She encouraged the board to participate in the BeHeard Boulder online questionnaire to provide feedback.

ml Robles requested a Planning Board member attend the September 13th, 2023 DAB meeting.

K. Nordback requested info on Proposition 123 and asked if Boulder meets all requirements/criteria for the affordable housing fund.

7. DEBRIEF MEETING/CALENDAR CHECK

8. ADJOURNMENT

APPROVED BY		
Board Chair	-	
DATE	-	

The Planning Board adjourned the meeting at 7:35 pm